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HEARINGS CLERK
EPA -- REGION 10

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

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In the Matter of:	)	DOCKET NO.	TSCA- 10-2009-0185
	)		
MID-WILLAMETTE FAMILY YMCA, INC	): )		
	)	κ.	
Respondent	)		

# I. STATUTORY AUTHORITY

- 1.1. This Consent Agreement and Final Order ("CAFO") is issued under the authority vested in the Administrator of the United States Environmental Protection Agency ("EPA") by Section 16 of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. § 2615.
- 1.2. The Administrator has delegated the authority to issue the Final Order contained in Part VI of this CAFO to the Regional Administrator of EPA Region 10, who in turn has redelegated this authority to the Regional Judicial Officer.
- 1.3. Pursuant to Section 16 of TSCA, 15 U.S.C. § 2615, and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties," 40 C.F.R. Part 22, EPA hereby issues, and Mid-Willamette Family YMCA, Inc., hereby agrees to issuance of the Final Order contained in Part VI of this CAFO.

CONSENT AGREEMENT AND FINAL ORDER - 1 DOCKET NO. TSCA-10-2009-0185

U.S. Environmental Protection Agency 1200 Sixth Avenue, Suite 900 Seattle, Washington 98101 δ

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# II. PRELÏMINARY STATEMENT

- 2.1. In accordance with 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) & (3), issuance of this CAFO commences this proceeding which will conclude when the Final Order contained in Part VI of this CAFO becomes effective.
- 2.2. Part III of this CAFO contains a concise statement of the statutory and factual basis for the alleged violation of TSCA. Part IV of this CAFO contains the specific provisions of TSCA that the Respondent is alleged to have violated.

#### III. ALLEGATIONS

- 3.1. TSCA Section 15 prohibits any person from failing or refusing to comply with any rule promulgated under TSCA "regulating any manner or method of disposal" of substances subject to TSCA regulation. 15 U.S.C. § 2614. See also TSCA Sec. 6, 15 U.S.C. § 2605 (EPA authority to promulgate regulations under TSCA). Under authority of TSCA, EPA has promulgated regulations respecting the manner and method of storage and disposal of polychlorinated biphenyls ("PCBs"). These regulations are codified generally at 40 C.F.R. Part 761.
- 3.2. Among other requirements, the TSCA PCBs "Storage for disposal" regulations set limits on the length of time that PCBs or PCB Items may be stored prior to disposal. In general, any PCB waste with concentrations greater than 50 parts per million (ppm) must be disposed within one year from the date the PCBs are removed from service. These regulations are codified at 40 C.F.R. § 761.65(a)(1).
- 3.3. Respondent Mid-Willamette Family YMCA, Inc., ("YMCA") owned a facility located at 3350 National Way SW in Albany, Oregon. Parties who engage in PCB waste handling activities after February 5, 1990, are required to notify the EPA of storage of PCB

waste in a Storage for Disposal Facility and receive an EPA PCB activity identification number under 40 C.F.R. §§ 761.202(b)(2) and 761.205(a).

- Respondent owned and stored PCB waste in the form of capacitors and transformers at its facility located at 3350 National Way SW in Albany, Oregon, EPA received no notice of PCB waste at this facility as required by 40 C.F.R. § 761.205(a) and did not issue a PCB activity identification number under 40 C.F.R. § 761.202(b).
- 3.5. Samples taken from the capacitors at Respondent's facility identified PCBs with concentrations up to 960,000 ppm.
- Respondent is a "person" as defined by TSCA PCBs regulations. 40 C.F.R. § 3.6. 761.3.

#### IV. **VIOLATIONS**

- 4.1. Respondent's failure to notify EPA prior to its PCB waste handling activities constitutes a violation of 40 C.F.R. § 761.205(a).
- 4.2. Respondent's storage of PCB waste at the facility at 3350 National Way S.W. located in Albany, Oregon without obtaining an EPA PCB identification number constitutes a violation of 40 C.F.R. § 761.202(b).
- Under TSCA Section 16, 15 U.S.C. § 2615(a)(1), and 40 C.F.R. Part 19, EPA 4.3. may assess a civil penalty not to exceed \$32,500 per violation against "any person who violates" certain requirements of TSCA, including those respecting the storage and disposal of PCBs.

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### V. CONSENT AGREEMENT

- 5.1. For purposes of this proceeding, Respondent stipulates that EPA has jurisdiction over the subject matter alleged herein.
- 5.2. For purposes of this proceeding, Respondent expressly waives any right to contest the allegations and to appeal the Final Order set forth in Part VI, below.
- 5.3. For purposes of this proceeding, Respondent neither admits nor denies the specific factual allegations contained in Parts III and IV of this CAFO.
- 5.4. As required under Section 16(a)(2)(B) of TSCA, 15 U.S.C. § 2615(a)(2)(B), EPA has taken into account the nature, circumstances, extent, and gravity of the alleged violation; the Respondent's ability to pay, history of prior such violations, and degree of culpability; the effect on Respondent's ability to continue to do business; and such other matters as justice may require. In particular, EPA received and reviewed specific financial information indicating Respondent's limited ability to pay a penalty in this case. After considering all of these factors, EPA has determined and Respondent YMCA agrees that an appropriate penalty to settle this action is in the amount of two thousand dollars (\$2,000).
- 5.5. Respondent consents to issuance of the Final Order set forth in Part VI, below, and agrees to pay the total civil penalty set forth in Paragraph 5.4, above, within 30 days of the effective date of this Final Order.
- 5.6. Payment under this CAFO shall be made by cashier's check or certified check, payable to the order of "Treasurer, United States of America" and delivered to the following address:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000 

- 5.7. Along with payment, a transmittal letter shall be provided which sets forth the information contained in the caption of this case, including the case title and docket number, together with a description of the obligation being satisfied by the payment. At the time of payment, a copy of the check and transmittal letter shall also be provided to Daniel Duncan, EPA Region 10 Office of Compliance and Enforcement, and to Carol Kennedy, Regional Hearing Clerk. The mailing address for Mr. Duncan is 1200 Sixth Ave., Suite 900, OCE-084, Seattle, WA 98101. The address for Ms. Kennedy is 1200 Sixth Ave., Suite 900, ORC-158, Seattle, WA 98101.
- 5.8. Should Respondent fail to pay the penalty assessed by this CAFO in full by its due date, the entire unpaid balance of penalty and accrued interest shall become immediately due and owing. Should such a failure to pay occur, Respondent may be subject to a civil action to collect the assessed penalty under TSCA. In any such collection action, the validity, amount, and appropriateness of the penalty shall not be subject to review.
- 5.9. Pursuant to Section 16(a)(4) of TSCA, 15 U.S.C. § 2615(a)(4), should Respondent fail to pay any portion of the penalty assessed by this CAFO in full by its due date, Respondent shall be responsible for payment of interest on any unpaid portion of the assessed penalty at the rate established by the Secretary of the Treasury pursuant to 31 U.S.C. § 3717(a)(1) from the effective date of the Final Order contained herein; provided, however, that no interest shall be payable on any portion of the assessed penalty that is paid within 30 days of the effective date of the Final Order contained herein. The penalty described in Paragraph 5.4, above, including any additional costs incurred under this Paragraph 5.9, represents an administrative civil penalty assessed by EPA and shall not be deductible for purposes of federal taxes.

reference into this Final Order. Respondent is hereby ordered to comply with the foregoing

The terms of the foregoing Parts I-V are hereby ratified and incorporated by

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6.2. This CAFO shall constitute a settlement by EPA of all claims for civil penalties pursuant to TSCA for the violation alleged in Parts III and IV, above. In accordance with 40 C.F.R. § 22.31(a), nothing in this CAFO shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations

of law. This CAFO does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of TSCA and regulations issued thereunder.

6.3. This Final Order shall become effective upon filing.

SO ORDERED this 2009.

M. SOCORRO RODRIGUEZ

Regional Judicial Officer

U.S. Environmental Protection Agency

Region 10

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U.S. Environmental Protection Agency 1200 Sixth Avenue, Suite 900 Seattle, Washington 98101

# CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached CONSENT AGREEMENT AND FINAL ORDER in In the Matter of: MID-WILLAMETTE FAMILY YMCA, INC., DOCKET NO.: TSCA-10-2009-0185 was filed with the Regional Hearing Clerk on August 4, 2009.

On August 4, 2009 the undersigned certifies that a true and correct copy of the document was delivered to:

Clifford Villa, Esquire US Environmental Protection Agency 1200 Sixth Avenue, ORC-158 Seattle, WA 98101

Further, the undersigned certifies that a true and correct copy of the aforementioned document was placed in the United States mail certified/return receipt on August 4, 2009, to:

James W. Spickerman, Esquire Gleaves Swearingen et al 975 Oak Street, Suite 800 P.O. Box 1147 Eugene, OR 97440

DATED this 4th day of August 2009.

Carol Kennedy

Regional Hearing Clerk

EPA Region 10